IN THE UNITED STATES DISTRICT COURT FOR THE SOUTHERN DISTRICT OF TEXAS HOUSTON DIVISION

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§ Civil Action No. 4:09-CV-2999
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§ (Death Penalty Case)
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RESPONDENT'S SUPPLEMENT TO ANSWER TO AYESTAS'S AMENDED PETITION

Petitioner Carlos Manuel Ayestas was properly convicted of and sentenced to death for the brutal murder of sixty-seven-year-old Santiaga Paneque in the course of committing a burglary or robbery. Ayestas filed an amended petition raising two new claims predicated on the so-called Siegler memo, which Ayestas purportedly discovered in the files of the Harris County District Attorney's Office in December 2014. First Am. Pet. for Writ of Habeas Corpus ("Am. Pet."), ECF No. 101. The Director filed his answer to Ayestas's amended petition in March 2022. Resp't's Answer & Mot. Summary J. ("Answer"), ECF No. 115. Ayestas has not yet filed a reply to the Director's answer. But in the time since the Director filed his answer, the Supreme Court decided Shinn v. Martinez Ramirez, -- S. Ct. --, 2022 WL 1611786 (May 23,

2022). The Director thus files the instant supplemental briefing addressing the relevance of *Martinez Ramirez* to Ayestas's case.

ARGUMENT

In *Martinez Ramirez*, the Supreme Court held "that, under [28 U.S.C.] § 2254(e)(2), a federal habeas court may not conduct an evidentiary hearing or otherwise consider evidence beyond the state-court record based on ineffective assistance of state postconviction counsel." *Id.* at *9. That is because "under § 2254(e)(2), a prisoner is 'at fault' even when state postconviction counsel is negligent." *Id.* at *10. Thus, "a federal court may order an evidentiary hearing or otherwise expand the state-court record *only if* the prisoner can satisfy § 2254(e)(2)'s stringent requirements." *Id.* (emphasis added).

At first glance, *Martinez Ramirez* does not appear to directly apply to Ayestas's case: he has raised no ineffective-assistance-of-trial-counsel claim predicated on the Siegler memo, and he has not alleged that state habeas counsel's ineffectiveness constitutes cause for the procedural default of his Siegler-memo claims. Rather, Ayestas argues that he can show cause to excuse the default of his claims because he could not have discovered the Siegler memo sooner. *See* Am. Pet. 19–21.

But, as the Director has thoroughly briefed in arguing that Ayestas was not entitled to post judgment relief, has filed a successive petition, is untimely, and is procedurally defaulted, Ayestas was not diligent in discovering the Siegler memo. See, e.g., Answer 10–41 Indeed, the Fifth Circuit has explicitly found such—a finding this Court is bound by—and the Texas Court of Criminal Appeals has implicitly found such—a finding to which this Court must defer. See Answer 19–22. And because Ayestas was not diligent, the opening clause of § 2254(e)(2) is triggered, just as it is when state habeas counsel fails to develop a claim earlier. See Martinez Ramirez, 2022 WL 1611786, at *10 (recognizing that its prior precedent "admonish[es] that '[c]ounsel's failure' to perform as a 'diligent attorney' 'triggers the opening clause of § 2254(e)(2)") (quoting Williams v. Taylor, 529 U.S. 420, 439–40 (2000)).

What this means for Ayestas is that *any* new evidence he seeks to introduce or develop in these proceedings cannot be considered by this Court, and this applies equally to the Siegler memo itself as it does to whatever evidence he will inevitably ask this Court for permission to discover in accordance with the scheduling order. *See* Sched. Order 114 (requiring motions for discovery under Rule 6 of the Rules Governing § 2254 Cases to be filed by July 13, 2022), ECF No. 114.1 Indeed, § 2254(e)(2)'s "restrictions apply a

The Director notes that he joined the step-processed joint scheduling order—permitting the parties to file discovery motions *after* initial responsive pleadings but before the Court has ruled on any of the underlying procedural issues—due to the potential of a more unfavorable outcome. *See* ECF No. 108 (ordering parties to submit a joint scheduling order "for remaining deadlines, including discovery limited to the issues raised by the Siegler memo" or, if the parties could not agree, ordering Ayestas

fortiori when a prisoner seeks relief based on new evidence without an evidentiary hearing." Holland v. Jackson, 542 U.S. 649, 653 (2004) (emphasis in original). And Martinez Ramirez reinforced § 2254(e)(2)'s importance: "[W]hen a federal habeas court convenes an evidentiary hearing for any purpose, or otherwise admits or reviews new evidence for any purpose, it may not consider that evidence on the merits of a negligent prisoner's defaulted claim unless the exceptions in § 2254(e)(2) are satisfied." Martinez Ramirez, 2022 WL 1611786, *11. "In all but the[] extraordinary cases [where § 2254(e)(2)'s exceptions are met], AEDPA 'bars evidentiary hearings in federal habeas proceedings initiated by state prisoners." Id. at *3 (quoting McQuiggin v. Perkins, 569 U.S. 383, 395 (2013)).

Ayestas has not argued—and he cannot—that he meets § 2254(e)(2)'s "stringent" exceptions: his claims do not rely on a "new rule of constitutional law," and he was not diligent in seeking to discover the claims, waiting as he did until after this Court entered final judgment for the second time before requesting to view the files of the Harris County District Attorney's Office. See

to submit a revised version of the proposed order attached in ECF No. 100). The Director has consistently objected to the propriety of the instant proceedings, but *Martinez Ramirez* casts further doubt on the propriety of this Court ordering the parties to move for discovery—on claims that are procedurally defaulted and thus for which factual development is *prohibited* under § 2254(e)(2)—before resolving any of the antecedent procedural issues in this case, namely, whether Ayestas's claims are successive, untimely, and procedurally defaulted.

§ 2254(e)(2)(A)(i), (ii). Nor has he ever alleged "that further factfinding would demonstrate, 'by clear and convincing evidence,' that 'no reasonable factfinder' would have convicted him of the crime charged." *Martinez Ramirez*, 2022 WL 1611786, *8 (quoting § 2254(e)(2)(B)). As such, this Court cannot consider any new evidence Ayestas proffers in these proceedings, including the Siegler memo itself, and Ayestas's claims must be denied.

CONCLUSION

For the reasons described in the Director's answer and the above supplemental briefing, the Director respectfully requests that the Court deny Ayestas's petition and deny him a certificate of appealability.

Respectfully submitted,

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CERTIFICATE OF SERVICE

I do hereby certify that a true and correct copy of the foregoing pleading was served by placing same in the United States Mail, postage prepaid, on this the 7th day of June, 2022, addressed to:

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